Attachment 1: Notice to LEAs

The attached message was sent via electronic message to the following groups:

- All LEA and charter school superintendents,
- Members of the REAC3H Network leadership districts,
- Title I Committee of Practitioners,
- District Test Coordinators,
- School Support Team Members, and
- Other teacher and leader electronic mailing lists.

Attachment 1A: Screenshot of Web posting

Attachment 1B: Message to LEAs

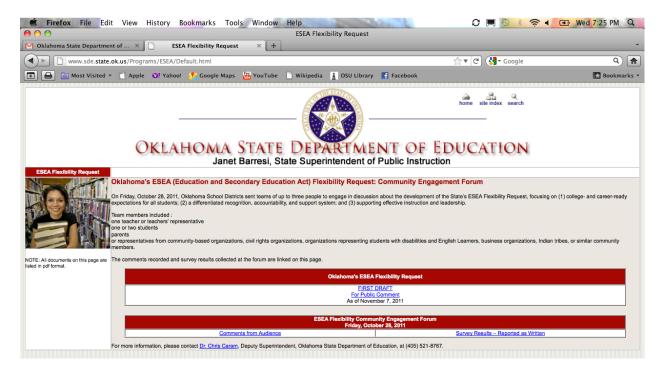
ATTACHMENT 1A: SCREENSHOT OF WEB POSTING

http://www.sde.state.ok.us



ATTACHMENT 1A: SCREENSHOT OF WEB POSTING

http://www.sde.state.ok.us/Programs/ESEA/Default.html





ESEA Flexibility Request DRAFT for Public Comment

Kerri White <kerri.white@sde.ok.gov>

Tue, Nov 8, 2011 at 8:05 AM

Oklahoma District Leadership, Teachers, and Members of the Public,

The Oklahoma State Department of Education (OSDE) is requesting public comment on the state's *ESEA Flexibility Request*, which is a package of waivers from the United States Department of Education (USDE) contingent on Oklahoma's implementation of statewide reforms. These waivers include a complete restructuring of the current accountability system that results in the state's School Improvement list, some federal funding flexibilities, and changes to the highly qualified system. The waivers require that the state build upon statewide reforms already underway (such as the Teacher and Leader Effectiveness Evaluation System, ACE Graduation Requirements, Common Core State Standards Implementation, and state literacy initiatives) and to implement additional reforms (such as providing additional support for transitioning to the Common Core State Standards and PARCC assessments as well as the new A-F School Grading System).

The USDE announced this waiver opportunity on Friday, September 23, 2011. Many district leaders, teachers, and community members across the state have been influential in the development of this request. At this time, we would like to receive public comment on the first draft of the state's *ESEA Flexibility Request*. This first draft is posted on the OSDE Web site and is attached to this email for your convenience. Since the *ESEA Flexibility Request* is due to the USDE on Monday, November 14, 2011, all public comments that can be considered before the request is submitted must be received by the OSDE as soon as possible and not later than 8:00 a.m. Monday, November 14, 2011.

To submit public comment, please send an email with written comments to Dr. Chris Caram, Deputy Superintendent for Academic Affairs, OSDE at Chris_Caram@sde.state.ok.us.

Kerri White, Assistant State Superintendent of Student Support
Oklahoma State Department of Education
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Oklahoma City, OK 73105
(405) 521-4514
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Attachment 2: Comments on Request Received from LEAs

The following documents include messages, comments, and survey responses received from LEAs regarding the state's ESEA Flexibility Request.

Attachment 2A: Summary of Survey Results

Attachment 2B: Summary of Public Input from Community Engagement Forum

Attachment 2C: Public Comment (from LEAs and the Public)

ESEA FLEXIBILITY THIRTY-ONE SURVEY RESULTS – REPORTED AS WRITTEN

COMMUNITY ENGAGEMENT FORUM

October 28, 2011

Please circle the title that most closely describes your role in the community:

Teacher - 8 Teachers' Representative - 8 Parent - 5 Student - 1
Community Leader - 2 Business Owner/Employer - 4 Other - 7

Discussion Topic #1: College, Career, and Citizen Readiness

Regarding the transition from the Priority Academic Student Skills (PASS) to the new Common Core State Standards (CCSS), which are the college and career readiness standards adopted by Oklahoma:

- 1. How familiar are you with the new Common Core State Standards?
 - a. Very familiar 7
 - b. Generally familiar 17
 - c. Generally unfamiliar 6
 - d. Very unfamiliar 1
- 2. How will transitioning from *PASS* to the new Common Core State Standards impact the preparation of Oklahoma's high school graduates for post-secondary education, work force training, or immediate employment?
 - a. Improve the preparation of high school graduates 20
 - b. No impact on the preparation of high school graduates 3
 - c. Weaken the preparation of high school graduates 2

Please give a brief explanation:

- Teach or application & understanding
- Use growth models
- It is far more standardized and promotes didactic instruction which does not expand or increase the depth of instruction, hindering the potential of students.
- It will develop critical thinking skills, allowing the child to become & work independent(ly).
- It will improve the prep of HS graduates if they have mastered the baseline of PASS, for example simply reading words.
- I believe the transition will impact the assessments more than the graduates.
- Students are very transit these days. So, when a student moves in he/she will be where they belong. This will stop the GAPS in education.
- Comparing students across a national level to their past progress seems to put all students on a level playing field and the likelihood of success more attainable. Test methods will encourage better critical thinking skills.
- Change causes a bit of chaos.
- Reduce actual career training (career tech, for example). We aren't preparing enough skilled workers now and this could mean we prepare even fewer.
- We need to move away from black and white multiple choice answers and develop tests that analyze thinking processes where students can explain their answers.
- Anything we can do to improve our students' readiness for the world of work will improve students and our communities at large.
- Gives more critical thinking skills. I worry that we will lose arts and foreign language.
- Yet to be determined/as long as a one size fits all is mandated, some students will be doomed to fail.
- CCSS is more application then rote memory.

- Students will apply what they have learned to other situations/tests.
- Academics must be incorporated into all courses not just stand-alone.
- We won't know until we implement.

	w e won i know until we implement.
3.	As we revise our English Learner Proficiency (ELP) standards to correspond to the new Common Core State Standards, which 2 or 3 of the following strategies do you think would best assist English Learners to access challenging curriculum? Home visits to reinforce home-to-school connection - 4 Literacy and language-specific technology - 22 Literacy services/programs for parents of English Learners - 17 Project-based learning strategies - 9 School-based data reviews specific to English Learners' achievement results and progress toward higher standards - 12 Other suggestions:
	Bi-lingual Instruction
	We need to report progress based on a growth model
	• The current reporting system is not achievable, therefore it is not smart.
	 Programs for parents with children 0-5, not yet in school develops child language and improves parenting.
	• Fostering bilingual school culture (i.e., language classes for teachers & staff).
	 Teaching teachers how to work with ELLs when they don't speak the children's language(s) and have few resources. Think rural schools.
	• Newcomers Programs – Stillwater
	 Regular school events for English Learners' families only. Show that the school does care. Maybe once a year.
	• Extended time periods even night school.
	 Emersion strategies rather than continuing to handicap the ELL students by enabling their language limitations.
	• To teach them English you need to use the TPRS method. Blainraytprs.com - Faster — more efficient to learn English. Submersion takes only about three months.
	• PD for classroom teachers.
	 Training for educators in best practices for ELL students.
	 Professional Development for teachers and best practices for teaching ELP.
4.	Which 2 or 3 of the following strategies do you think would best assist students with disabilities and low-achieving students to access challenging curriculum?
	☐ One-on-one or small group tutoring - 21
	☐ Technology-based instructional practices - 15
	☐ Literacy strategies - 11
	☐ Project-based learning strategies - 8
	☐ Classes for parents including at-home strategies to support classroom activities - 9
	☐ School-based data reviews specific to achievement results and progress toward higher standards for students with disabilities and low-achieving students - 10
	☐ Other suggestions:

- Growth measures
- For extremely low students, instead of focusing on academics, the focus needs to be work skills/life skills.
- Special education. Too few schools still do that.
- All students with disabilities should be allowed to have a standardized portfolio that supports growth and reaches the goals as written on IEP.

- Early childhood education is a key to helping students.
- Abolishing pre-determined percentages of students tested with modified exams to avoid confusion these limits
 cause on IEP teams responsible for writing plans appropriate for student needs.
- PD for classroom teachers.
- Technology-based instructional practices depends on the quality of the program and its implementation.
- Teacher training
- More Special Ed teachers in the schools
- Fewer students per educator
- Professional Development for classroom teachers in modifications to help these students.
- 5. In your community, how would you like to see the teachers and administrators in the school collaborate with businesses and community leaders on the needs of high school graduates? Please share 2 or 3 suggestions.
 - Major community employers communicate skills needed
 - I would like for community support to start at birth, not just high school
 - Discussion opportunities
 - Requirements for businesses / community leaders to be in schools and requirements for teachers/ administrators to be involved with them.
 - Mentoring programs or leadership programs
 - Community Advisory Boards
 - Incentives for school personnel to be involved in community organizations
 - Serve on community groups chamber business and education committee
 - Mentors from community for students Internship/apprentice positions for students
 - Job fair explaining employment needs college, graduation, attendance
 - Schools need feedback on what students do after graduating. (or after leaving without being allowed to graduate even though they made good grades)
 - Business leaders get involved with Success by Six and become mentors in the schools. Teachers and administrators need to get involved in community groups.
 - Clear and loud expectations set by business
 - Work on public policy on state level to raise standards
 - Career Fairs where businesses talk to students about their expectations.
 - Field Trips to Colleges and Vo-Tech facilities.
 - Keep communication lines open
 - Adopt after school programs to help out with homework, course on ACT.
 - Job shadowing opportunities
 - Partnerships with the Chamber of Commerce
 - Career Tech collaboration
 - First, administration and teachers need to learn to collaborate professionally together, build trust and a common message, treating each stakeholder with respect as professionals.
 - At a school I used to be at, they worked with a bank in town and students interested in banking experienced working there several times within the school year.
 - Get parents involved
 - Shadowing jobs/businesses for kids to have real-life experience. Presentations/collaborations with community to focus on children at a younger age.
 - Work more closely together.

- Shadow training in fields of interest, (shadow in younger ages), guest speakers, businesses need to volunteer in school day activities.
- What are the necessary outcomes business must tell us.
- Community forums use of social networking possibly.
- Focus groups with educators and community leaders.
- Business leaders need to spend time in schools.
- Partner with schools to give students an opportunity to "try out" different careers and/or have a mentor from the area of their interest. Specifically struggling students to give them more motivation to succeed in school.

Discussion Topic #2: Areas of School Accountability

Regarding the State-Developed Differentiated Recognition, Accountability, and Support System:

indicate that a student has mastered the new Common Core State Standards?	
☐ Passing state tests in language arts and mathematics - 13	
☐ Graduating from high school - 14	
☐ Scoring high on college entrance exams like the ACT and SAT - 11	
☐ Earning college credit while in high school through AP exams or concurrent e	enrollment - 4
☐ Completing a career preparation program - 17	
☐ Being accepted into a college, university, or career-training program without re	emediation - 9
Qualifying to enlist in the United States Armed Forces - 1	

6. As we design a new accountability system, which 2 or 3 of the following elements would best

- Please design individual growth comparisons
- Growth, continuous growth on state tests, not just passing
- A progress model based on individual students
- Portfolios

☐ Other suggestions:

- Showing marked growth in academic areas
- Examine growth of students from year to year AND most importantly, regular assessments throughout the year collectively.
- All students = graduating from high school; Upper level students = scoring high on ACT & SAT; Low level students = Completing a career prep program
- All of these, of course. I marked the 3 that are usually left behind. I would add that kids would do better if we quit accepting "D" work. Employers don't.
- Students being able to take a problem/question, research it, form some intellectual thought on their own, and then formulate a response. On a consistent basis not just a one-shot/arbitrary topic.
- Emphasis on student growth for low achievers, exit exams for high achievers, and return to parent/student
 choice about pursuing college-bound or non-college-bound course work requires ending summative measures
 on schools whose parents select non-college outcomes.
- Successfully completing a college/career-prep program.
- In order to realistically see indicators of mastery of subject area, you need to show where students begin.

7. How familiar are you with the state's newly adopted A-F School Grading System?

- a. Very familiar 4
- b. Generally familiar 18
- c. Generally unfamiliar 6
- d. Very unfamiliar 3

8.	What are the 2 or 3 most important criteria to which every school should be held accountable in measuring progress? □ Student achievement scores on state tests in:
	□ Reading - 10 □ Math - 10 □ Science - 4 □ Social Studies - 3 □ Writing - 9
	☐ Student growth (progress) on state tests - 22 ☐ Student achievement on other assessments like the ACT SAT and AR evens. 7
	☐ Student achievement on other assessments like the ACT, SAT, and AP exams - 7☐ Attendance - 11
	☐ Graduation rate/dropout rate - 15
	☐ Advanced courses completed by students - 4
	Student behavior - 5
	☐ Teacher effectiveness - 13
	☐ Other suggestions:
	 More immediate feedback from a variety of forms of assessment
	Knowledge needed in true assessment
	• Students' home environment
	• Student growth (progress) in portfolio and on assessments
	 There is only so much the school district can do. At some point the school district should not be penalized
	because of parenting.
	• The state should look at how graduation rate/dropout rate is figured for each school. If a student drops out
	but returns and graduates then that student should not be labeled dropout.
	Parent survey
	 High stakes testing should not be used to measure teacher effectiveness.
	• Student success/failure on end of process assessments.
	Periodic testing throughout the year to show progress.
	Classroom performance
	 I don't think this A through F will be a true indicator of the effectiveness of a school.
9.	What do you believe are the indicators that a school is doing well or showing improvement? Please share 2 or 3 suggestions.
	• Growth models
	School culture inventories
	• Community opinion
	Students are taking courses aimed at preparing them for college and career Students are taking courses aimed at preparing them for college and career
	Student have been on a path for graduation
	Parents are involved in educational plan of their students
	• School climate community support visible @ the school
	• Growth on a teacher, student, and parent level
	 Progress over time for students <u>and</u> teachers.
	 Students are showing growth in core subjects.
	 Should be scored independently school year to school year. Not each school scored accordingly how others are
	doing.
	Consistent and regular attendance
	 Students are taking advantage of AP classes, earning college-credits, or are attending Vo-Tech while enrolled

in public schools.

Student attitude and behavior towards education.

- The ways in which formulae are applied to data are critical and should not be taken lightly. A review of
 non-NCLB AYP-focused growth models would be helpful. VAMs are so dependent on the variables
 entered into the equations that they should be carefully reviewed before use.
- Numbers of students in remediation
- Improvement year to year (Growth models)
- SES vs. Achievement (take into account demographics)
- Success in College/work # needing remediation, employment status, enrollment in higher ed.
- The amount of growth they show
- Take attendance out of AYP figures.
- Chart progress of students
- Reconfigure dropout rate
- Critical thinking/problem solving skills
- Well-rounded curriculum that includes fine arts, health and foreign language
- Integration of technology to create 21st century learners.
- Evidence that students have been afforded opportunities to master college-readiness curriculum (students accepted into colleges).
- Student growth in core area knowledge
- Evidence that school has provided opportunities who opt for non-college-bound curriculum.
- Not all kids are good test takers. Progress can be shown through various methods. If tests are given throughout the year and not just at the end to show progress then a school is showing improvement. Goals should be set as to how far they should have progressed at a particular point. If each target has been met, then at the end of the year the child should be ready for the next grade.
- Assessments that show growth (pre and post-tests) and inform instruction.
- Student growth climate.
- Student growth
- ACT scores
- School environment
- Student growth
- School climate
- Utilization of value-added score don't assess on a single score. Growth metrics.
- Growth on student assessments
- Combination of many things portions of items on #8. Pre-Post-test information, growth school climate/culture indicators.
- Growth of student achievement.

Discussion Topic #3: Recognitions for Excellent Schools

Regarding the State-Developed Differentiated Recognition, Accountability, and Support System:

10.	Which 2 or 3 of the following strategies would be ways you would like to see Reward Schools
	recognized for their progress and achievement?
	☐ Financial rewards to the school - 18
	☐ Financial rewards to the teachers - 15
	☐ Public recognition at statewide events or by state officials - 15
	☐ Public recognition at local events or by local officials, businesses, and organizations - 18
	☐ Grant opportunities to collaborate with and mentor lower-performing schools - 12
	☐ Other suggestions:

- Media Acknowledgement
- Grants in the form of financial aid for teachers and their children.
- Reward students
- The last one listed is a good idea.
- Maybe computers, books, guest speakers, etc.
- Financial rewards to the principals and counselors
- Parent surveys should be a part of the reward system. At least 75% should complete.
- Professional development = paying for subs
- Any reward should foster collaboration not competition
- Stipends for summer professional development.
- Increase flexibility to redesign school day, class schedule.
- Financial donation to the community.
- Some type of award for students to celebrate their hard work.
- Financial rewards to schools currently unfair and divisive unless demographics are equalized in the new system.
- Ask the teachers what they would like.

11. What are some powerful incentives that can have the greatest impact on a school's performance? Please share 2 or 3 suggestions.

- Public recognition by professional pay for educators
- Have a system that takes into account number of students tested advanced instead of lumping advanced with proficient students.
- Reward schools that encourage AP courses for students to take.
- Reward to children & Parents will attract more parent support
- Grants for college for teachers' kids
- Giving rewards that can be used in the classroom.
- Financial rewards on all levels Teachers & parents; If your child does improve and is able to go on to college, don't make it a struggle to pay for it.
- Donated technologies & materials (maybe a good avenue for business partnerships)
- Students need immediate feedback and they need a vision and to know teachers' vision for them. Having the support of the community for rewards and recognition would be helpful.
- Students receiving rewards. They need an incentive to do better.
- Additional funding for districts.
- Student success is a powerful incentive.
- Include students in the public recognition or awards shirts, parades, celebrities.
- Performance pay (school by school)
- Stipend for growth
- Public acknowledgement that valuable and meaningful work is being done in classrooms across Oklahoma each day that may not lead to predetermined outcomes.
- Get the businesses involved in the school. Kinda like DECA used to be. Have them volunteer at the school and offer education in their area of expertise and give the student an opportunity to work there.
- Small awards/recognition/pats on the back along the way (based on regular assessments with immediate feedback) to encourage them to continue hard work.
- Rewards for students, recognition in community.
- Higher pay for educators. They spend a lot of time at school to prepare lessons and spend money on students out of pocket.

- Local recognitions
- Rewards for students; more pay for teachers (teachers spend a lot of time out of class and money for their students), local recognition at local events.
- Targeted Stipends but based on what? Value-added.
- Encourage teacher collaboration and participation. Use your experts in the schools. Empower teachers.

Discussion Topic #4: Supports and Interventions for Unsuccessful Schools

Regarding the State-Developed Differentiated Recognition, Accountability, and Support System:

scho	ol that is not performing well?
Į	Replacing the administrator(s) - 1
Į	Providing the administrator(s) with more autonomy and decision-making authority - 5
[Replacing some of the least effective teachers - 13
[Mandated professional development for teachers and administrators in content areas and instructional strategies that match the needs of the students in the building - 14
Ţ	Redesigning the school day, week, or year to include additional time for learning - 5
[Redesigning the school day, week, or year to include time for teacher collaboration - 13
[Using data to inform instruction and continuous improvement - 16
[Establishing a school environment that is safe and conducive to students' social, emotional, and health needs - 11
[Providing ongoing opportunities for family and community engagement - 18

12. Which 2 or 3 of the following interventions do you believe would have the greatest impact on a

• Specifically for poverty!

☐ Other suggestions:

- We can't teach if the basic needs aren't met!
- Streamlining paperwork & requirements
- Redesigning/redefining "seat time" to expand opportunities for virtual learning, evening hours, school-work programs
- Mandated professional development for teachers and administrators in content areas and instructional strategies that match the needs of the students in the building this needs to be funded by the state.
- Look at school individually. See why. Large amount of IEP students, ELL students, etc.
- Figure out what's wrong and fix it. If the children are hungry, homeless, poorly parented, etc....blaming the school isn't helpful.
- Minimize curriculum alignment. Make the teacher teach. Have a base alignment and then let the teacher expand.
- Need state testing results before the school year is over. Waiting over the summer is crazy. As a parent, we need that information in a timely manner. I think that teachers would benefit from this as well.
- Quit focusing on punitive interventions. Use teachers as the degreed professionals they are. There are great ideas in our schools/classes that get ignored because it comes from a teacher.
- Avoiding strategies that add meetings or paperwork to existing teacher workday/workload.
- At that point or before, get parents involved. They need to have a stake in the process.
- Give the administration training in leadership and guidance. Teachers are only as good and motivated as their leadership.
- Not all teachers need the same professional development.
- Allow teachers with administrators to develop what they think is needed and provide them with the resources to do them.

13. What are the supports that a school might need in order to have the greatest improvement in student learning in a short period of time?

Please share 2 or 3 suggestions.

- Reconstitution of poorly performing schools
- Please take into consideration schools trying and making strides already
- Provide funds to involve parents in the system
- Pay child care for parents who want to help
- Finances to purchase materials or technology to assist in learning & testing strategies & teacher salaries
- School autonomy to address needs
- IEP testing reform
- Elimination of required classroom seat time
- Lower class size or/adequate amount of teachers aides/tutors
- Necessary technology
- Collaboration time amount teachers, parents, & other schools
- More bodies
- Building capacity and/or redefining district central offices
- Streamline, reduce, eliminate paperwork, reports, etc. due to OSDE to allow principals to do what is important in the schools (i.e., develop web-based comprehensive system for all state/federal plans and forms.)
- After school programs/tutors
- Mentor programs for reading and math
- Educate community on the needs of students and schools
- Technology Training Funding After School Programs
- Independent review of performance (inputs, processes, outcomes).
- Put more resources in schools that have higher proportions of children in poverty. They need more teachers who have more time for individual kids.
- Technology
- Out of school time instructional and leadership programs taught by teachers (extra pay for this)
- Schools are not used to sit idle too many hours of the day.
- Intense training and support of teachers.
- More time on task
- I would evaluate the morale and behaviors of the students and staff of low achieving schools.
- ELL testing and IEP student testing should be reformed.
- After school programs
- We must remember that education is a privilege not a right.
- Empower each school district to make the decisions that are best for that district.
- Encourage school district to promote parent involvement.
- Year-round education
- After school program
- School events such as talent shows, choir programs, etc. to get parents more involved
- Software utilize sites like IXL
- Funding small class size and bring more paraprofessionals to relieve the burden of the teacher and free them to more instruction practices.
- Social and health/nutrition services incorporated into the school setting without charge to parents.
- Elimination of seat time requirements for class credit.
- Less earmark spending, relying on schools to identify where and how funds need to be spent.
- Parental involvement

- Professional development that addresses low performing areas.
- Mentor teacher programs that include teachers that have demonstrated success, not just those who want to get financial incentives or the extra job duty.
- Low student-teacher ratio.
- Financial means
- After school programs that provide mentorship.
- Increase school days
- Financial
- Class size smaller
- Reform tests for IEP students
- Professional development
- Collaboration time
- Community and parental involvement in the school.
- Greater resources available for additional services.
- Change testing for IEP and ELL students.
- Smaller class sizes, more classroom paraprofessionals, after school tutoring programs.

Other Topics of Discussion as Suggested by Forum Participants

14. Please share other thoughts you may have regarding Oklahoma's ESEA Flexibility request.

- As you put together a system to show accountability, please be sure to submit new plans to show ELLL students progress, something that is achievable
- Revamping the idea of traditional education
- Please, please, please take in account the things schools and community leaders cannot control-poverty and
 parenting accountability
- Progress model
- Field trips, real life opportunities
- Eliminate SES requirements
- Get rid of the WISE tool. Anything that requires 45 pages of instructions needs to be rethought.
- Proper assessment of students with disabilities and language learners.
- I think it allows schools to be much more successful.
- Elimination of the API and AYP reports until a simple and transparent system can be designed and implemented.
- Administration needs training, more collaboration needs to take place between colleagues and administrators.
- Only 30 at this meeting, will there be other meetings?
- Competency-based vs. seat-time.
- Look at growth.

15. Please share other thoughts you may have regarding the school-community partnerships in your district.

- Do not penalize students/schools with a "4-year" graduation rate.
- Do away with seat time
- Assist low performing schools with after school programs.
- Give districts more flexibility to implement programs that work.
- Give districts more flexibility to spend federal dollars so we can better serve students

- Establish funds to support parent/community partnerships
- SDE partner w/community agencies to implement & maintain successful partnerships
- SDE partner w/DHS to improve child care settings
- I am sure there are several, but we have the Early Birds program for 0-5 years. The parents come & learn at each level what they can do to help their child succeed at school
- We need to educate the community on how the accountability works with the schools/teachers and make them aware of the needs they can meet and the needs they can <u>have met</u>.
- Poverty is a big issue. Students come to school hungry, sleepy, upset, etc. daily. After school program. More
 funding for paraprofessionals. Need to get back to individuality for IEP students. Modified Assessments
 & Portfolio students there should not be a slotted amount of % students allowed. We are supposed to
 provide each student with the assessment to their ability.
- Find schools that get good involvement from parents and that aren't in wealthy suburbs. Find out what they are doing and replicate/adapt it.
- Make the system seem fair and people will quit gaming it.
- NCLB was clearly devised to ensure that schools would fail how could schools buy in? The next system
 needs to be doable and focused on improvement, not blame. It needs to be separated from a privatization
 agenda.
- Find some way to bring life back into the classroom. Test prep is scary and dull and it's not education.
- Do something to bring back the study of history, geography, and other social sciences. Bring back incentives for science education, too. What we have now is fear-based curriculum. That can be fixed with this application.
- Community Education Forums small scale @ each school.
- Active Business & Education Chamber committees
- Out of school time partnerships/initiatives
- More middle school OST programs
- Success by Six activities community readers in summer reading programs
- School/community partnerships are essential to a healthy community. Schools teach students to be productive community members/workers. So, the collaboration piece is cyclical and essential. But, the community must be aware that just because they went to school, they are not experts like teachers and administrators.
- Recognition that many Oklahoma schools exist outside of urban environments with little or no business or industry available for partnerships.
- Parents have to get involved and the community has to come together to help support the goal.
- Community groups should encourage employees and business people to be involved in their students' school life to ensure success. (time off to attend parent/teacher conferences, incentives to attend school meetings/events)
- The full burden cannot be put on schools/teachers.
- There is always a need to increase community involvement.
- PD funds need to be reinstated. Those funds are critical for mentoring programs, collaboration, and other much-needed PD.
- There must be flexibility in the testing requirements for ELL and Special Ed students. The 2% and 1% caps on modified assessments are not adequate when we have a 16.5% Special Ed population.
- The third grade reading law should be repealed. Research does not support retention. It increases the likelihood of dropping out in high school.
- Thank you for the opportunity for input. When will there be an opportunity for input by school administrators.
- Very difficult. We have made attempts and will continue to but it is very hard to get people who will
 make a true commitment over a period of time to do school community involvement. Meetings between

- communities and schools. Feed people and ask for input. Community schools are showing great results—need people dedicated to help those partnerships. Study those that are working—Eugene Field Elementary in Tulsa.
- As a teacher of 30 years for every grade from kindergarten through 5th grade, as well as a parent of four children and grandparent of six children, I am appalled at the required retention of 3rd graders who are not reading at 3rd grade level. Learning is very developmental process. Every child may not be reading at 3rd grade level at the end of 3rd grade and still be a successful student. Reading instruction continues through 5th grade and in some districts even longer. There is no reason to punish children who are slower developmentally in their learning achievement. There is absolutely no research to substantiate the retention of a 3rd grade student making them a more successful reader. There is research support not retaining students. Socially, this is mortifying for students at 3rd grade and self-esteem is an important element in learning, as well. Please reconsider this mandate!!

ESEA Flexibility Community Engagement Forum October 28,2011

Discussion Topic #1: College, Career, and Citizen Readiness

- 1) Encourage districts to be involved in outside agencies that connects community and sch for students
- 2) Collaborate at young age (be pro active)
- 3) Work in the school, build a relationship between school and business
- 4) Mentors for struggling students
- 5) Students observe potential careers
- 6) Research the outcomes we want to see...What does higher Ed expect?
- 7) 8th and 9th grade students should be able to take career tech classes
- 8) Reward community service or make it part of the H>S> diploma requirements it makes better citizens

Discussion Topic #2: Areas of School Accountability

- 1) More time to achieve goals
- 2) Growth models with immediate feed back
- 3) More time for colloboration/PD \$\$\$\$
- 4) Give credit to schools that may not appear to achieve, but have growth
- 5) Incorporate parents into accountability system
- 6) US is the only country that educates all students for 13 yrs. Why do we compare test scores
- 7) Need parental accountability...not just attendance but homework and support
- 8) If students have shown growth overall, the school should be graded positively
- 9) Each school keep record and report % of parent attending
- 10) Align accountability w/all the areas of common core
- 11) Use only the ACT for school accountability

Discussion Topic #3: Recognitions for Excellent Schools

- 1) Grants for children of teachers
- 2) Stipends based on test scores/merit pay
- 3) Research on what rewards work best
- 4) Equalize demogaphics
- 5) Provide additional PD
- 6) Foster Colloboration not competition
- 7) Rewards must relate to the district
- 8) Recognize students who score "advanced" maybe stipend or scholarship
- 9) Appreciate teachers and admin through colloboration with business (community sponsored lunch)

Discussion Topic #4: Supports and Interventions for Unsuccessful Schools

- 1) Reform on how IEP students are tested. Standardized portfolio
- 2) Accountability on ELL students not being assessed appropriately
- 3) Decesion making back in the hands of teachers
- 4) Eliminate "seat time requirement" for credit
- 5) Principals need to be back in the classroom
- 6) Re think graduation rate. Some students can complete in 3 some 5
- 7) Use tech to eliminate paperwork
- 8) Bring teachers and Admin together to see what works best/who provides resources
- 9) ELL/EIP districts should not be penalize ... create different standards
- 10) More one on one assistance with ELL students
- 11) Address poverty -safe, healthy environment for students and family
- 12) Increase after school programs
- 13) Stop looking at "ensuring success" and look at providing opportunity
- 14) More assistance in classroom for teachers
- 15) Remove poor performing teachers/Admin
- 16) Additional assistance for challenges/low performing
- 17) Education Dept should be standing up for public education and need for individual students. Need more emphasis on current success than failures.



Kerri White <kerri.white@sde.ok.gov>

Fwd: Question

Chris Caram <chris caram@sde.state.ok.us>

Tue, Nov 8, 2011 at 2:35 PM

To: kerri.white@sde.ok.gov, Kerri White <Kerri_White@sde.state.ok.us>

Chris A. Caram, Ph.D.
Deputy State Superintendent of Academic Affairs
Oklahoma State Department of Education
2500 N. Lincoln Blvd.
Oklahoma City, OK 73105
(405) 521-3332

---- Original Message -----

I appreciate knowing this much about the issue. We really need to do something to get a clear picture about how we are doing educationally.

It takes someone special to teach students with that come from severe poverty and that also have special needs. Those people need some help to get a clear picture of how they are doing. The methodologies that we are using clouds the issue.

Thanks for your information,

Dan Parrish

>>> "Chris Caram" < chris caram@sde.state.ok.us> 11/8/2011 1:25 PM >>> Mr. Parrish,

Much to our dismay, the USDE has not allowed us to make any changes to the 2% or 1% caps to our AMOs in our Flexibility Request. However, we are having discussions currently about the A-F School Grading System in regard to this issue. I will express your concerns to the committee who share your sentiments. We hope to be allowed to adjust.

Thanks for your comments and input!

Chris

"Dan Parrish" < <u>DParrish@weleetka.k12.ok.us</u>> writes:

>Dr. Caram,

>

>I am in the process of reading the Flexibility Request. But I have a >question that really presses our district as well as others. It has to >do with Special Education and testing.

>

>Is this Flexibility Request going to take into consideration the 2% limit >on Alternative Testing for school districts and the 1% portfolio limit? >We currently have almost 25% of our student body with an IEP. Some can >do well on a regular test some can't. Any thought that could be given to >this limitation could really help schools to give a truer picture on how >they are performing.

>

>Thank you for your time,

>

- >Dan Parrish
- >Superintendent
- >Weleetka Public Schools

[Quoted text hidden]



ESEA Flexibility Request (Waivers) October 28, 2011

OEA has 3 primary goal areas----

- The expectation of improvement in test scores is going to hit a steep increase instead of continuing at an incremental pace. This sudden incline sets schools up for failure. We need time.
 - OK is on the right track. We are working on TLE, Common Core, Student Assessment and other programs-- but we need time to do these right.
- 2. OEA would like to see growth model, intermittent assessments that provide immediate feedback.
 - The focus should be on student growth and not on using assessments as punitive measures for students and/or teachers.
- 3. We need resources that provide time for training and collaboration for teachers and administrators.
 - Teachers and administrators need resources for training and then the time to practice what they have learned. They cannot be expected to just hear about a program and then immediately implement it successfully.
 - Teachers and administrators want to do a good job and the goal should be to help them do just that. They should be empowered and enabled to do what they went into the teaching profession for—to teach children.



Kerri White <kerri.white@sde.ok.gov>

Protect Reforms!!

Polonchek, Amy <PolonAm@tulsaschools.org>

To: Kerri White <kerri.white@sde.ok.gov>

Mon, Nov 7, 2011 at 10:54 AM

Kerri – I know you all are in the throes of finalizing the waiver request, and I apologize for not sending you this note earlier. We have been thinking and reading a lot about this. The state really needs to look at this is an opportunity to protect the reforms (like SB 2033) with this waiver. I keep thinking about the ESEA blueprint that the administration put out a couple of years ago. I am not an expert on how to include this, but common core implementation and high quality teacher evaluation systems with consequences AND feedback and support, common core, etc. need to be part of the waiver picture.

I made a few notes, highlighted in yellow, on your document.

Thank you for allowing us to be part of the discussion.

Amy



Amy comments-18octmtg.docx

1 of 1 11/9/11 7:07 PM

ESEA FLEXIBILITY REWARDS AND CONSEQUENCES - WORK GROUP MEETING

October 18, 2011 9:30 am – 3:30 pm

Purpose

To ensure that districts are given ample opportunity to provide collaborative input regarding *ESEA's Flexibility* around identification of schools as Reward, Priority, and Focus schools and in providing support to all schools not making AMOs.

Goals of ESEA Flexibility Rewards and Consequences Group

- Goal One: Discuss the identification, recognition, and rewards of Reward Schools.
- Goal Two: Discuss the identification, turnaround principle interventions, timeline, and exit criteria for Priority Schools.
- Goal Three: Discuss the identification, interventions, timeline, and exit criteria for Focus Schools.
- Goal Four: Discuss incentives and supports for all Title I schools not making AMOs and closing achievement gaps.

Suggestions

Overarching Principles

- We think that schools not identified as poor performing should receive increased autonomy with increased improvement.
- O We think that schools that are identified as needing significant improvement (Priority Schools, Focus Schools, and Other Criteria Schools) should be required to implement interventions that are targeted to the needs of the students and teachers in each particular school (including English Learners and students with disabilities), and that Title I, Part A funds should be reserved for those targeted interventions instead of to meet current requirements that are consistent across all schools regardless of appropriateness.
- We think that schools should receive support from the OSDE that is targeted to the needs of the students and teachers in each particular school. The support must complement LEA intervention. If it is not aligned it just becomes another compliance activity.
- We think that parents and families should have choices about where to send their children to school, particularly if the school the student is assigned to by the LEA is a Priority School, Focus School, or Other Criteria School. This is an

opportunity that only exists for parents in a school district of multiple sites. A move can also prevents students from accessing the interventions outlined in the second bullet point, because the receiving school may not always have those options. The change in environment is only a piece of the puzzle. Parent choice should always remain an option, but not pushed as a preferred option.

Goal One – Reward Schools

IDENTIFICATION (DEFINITION)

- This identification will happen prior to submission of the ESEA Flexibility Request (announced upon approval of flexibility) and annually beginning in 2012.
- We are cautious about including other subjects such as science and social studies, but we think they would be good for use in identifying reward schools. If they are used, we think that reading and math should account for 60% of the total and science and social studies should account for 40% of the total.
- We think that schools should get more credit for advanced students than proficient, more for proficient than limited knowledge, and more for limited knowledge than unsatisfactory. We also think schools should get more credit for the initial move from limited knowledge to proficient than for any other move of students.
- o If we must use the same definition for "a number of years" throughout, we think that we should use three years. If we do not have to use the same definition, we think that we should consider using 2 years for reward schools, 3 years for focus schools, and 4 years for priority schools.
- We think there should be a total of about 15-20% of schools identified as reward schools. Since at least 10% of schools have to be identified for high-progress, we think that about 5-10% should be identified for high-performing.
- We think that high schools should have to have a graduation rate of at least 82% in order to be reward schools since that is the state's new target for graduation rate.

RECOGNITIONS and REWARDS

- We would like to give as many non-financial rewards as possible since financial rewards may not always be available. These include, but are not limited to:
 - Increased autonomy with increased improvement.
 - Public notification of designation
 - Opportunities to serve as advisors to the OSDE
- o If funding is available for rewards, we think that more reward should be granted for progress than for absolute performance.
- We would like to see grant opportunities for reward schools that are willing to partner with Priority Schools, Focus Schools, and Other Criteria Schools to assist both schools in continuous improvement.
- We would like the OSDE to encourage businesses and philanthropic organizations to recognize Reward Schools financially.

Goal Two – Priority Schools

IDENTIFICATION (DEFINITION)

- This identification will happen **only once**, prior to submission of the ESEA Flexibility Request (announced upon approval of flexibility).
- We think that only reading and math should be included for this high-stakes level of accountability.
- We think that schools should get more credit for advanced students than proficient, more for proficient than limited knowledge, and more for limited knowledge than unsatisfactory.
- We think that either three or four years of data should be considered when determining lack of progress.
- While absolute improvement is important, there may be scenarios where a school made large gains three or four years ago and has been stagnant since then. We do think there needs to be a way to determine if a school has made some level of continuous progress. In order to determine how much progress is enough progress, we think we should compare schools in the lowest performance level with each other and with state averages of improvement to determine what "expected" improvement needs to be.
- We think that schools that have three or four consecutive years of graduation rates under 60% should be identified as Priority Schools.
- We think that the majority of Priority Schools should be schools with low performance rather than just low graduation rates; however, we expect that there will be few enough schools with graduation rates below 60% for three or four consecutive years for this not to be an issue.

TURNAROUND PRINCIPLES and INTERVENTIONS

- We think LEAs with Priority Schools should be required annually to set aside 20% of the Title I, Part A allocation in order to implement the Turnaround Principles or one of the four Turnaround Models, and to offer school choice options to students. Districts without capacity to implement these principles could choose to "surrender" the school to the State for the state to implement the Turnaround Principles.
- o In addition to the Turnaround Principles, we think that all Priority Schools should be required to use the WISE Online Planning Tool to create plans of improvement that are specific to their students' needs.
- We also think that all Priority Schools should be required to participate in and conduct their own Data Reviews on a regular basis, as well as to attend state-provided professional development designed for Priority Schools or high-quality district professional development that meets guidelines established by the state. There must be focus and alignment and high quality implementation to make a difference. A high quality district plan with aligned PD should be able to propose exemption from state-provided PD. TPS is learning a lot from a Doug Reeve's implementation audit. The answer is often much better practice and implementation, not a catalogue of PD and more or different programs.

TIMELINE

• We think that all LEAs with Priority Schools should be required to demonstrate capacity issues if they are choosing to postpone implementation of Turnaround Principle Interventions in any Priority School. Of course, we understand that requirement that each LEA with one or more identified Priority Schools must implement Turnaround Principle Interventions in at least one Priority School in the 2012-2013 school year.

EXIT CRITERIA

- o In order to exit Priority School status, we think that schools must demonstrate one or more of the following:
 - Make AMOs in all students and all subgroups.
 - Reach the state average in achievement based on the formula used to determine Priority Schools at the time of Flexibility approval.
 - Match the state average in improvement. (In other words, if the school would not have been identified originally, it should be able to exit.)
 - Earn an A or B on the state's A-F School Grading System.

Goal Three - Focus Schools

IDENTIFICATION (DEFINITION)

- This identification will happen **only once**, prior to submission of the ESEA Flexibility Request (announced upon approval of flexibility).
- We think that only reading and math should be included for this high-stakes level of accountability.
- We think that schools should get more credit for advanced students than proficient, more for proficient than limited knowledge, and more for limited knowledge than unsatisfactory.
- We think that three years of data should be considered when determining lack of progress.
- While we're not exactly sure the best way to calculate within-school gaps, we think that this processshould be similar to the process used for the all students group but identifying those with large differences in high performing subgroups and low performing subgroups.
- the lowest performing subgroups in the state based on the most recent data and identify those schools that have large populations of those subgroups and also low performance among those subgroups.
- Perhaps about half or just less than half of the schools should be identified based on large populations of low performing subgroups and about half or just more than half of the schools should be identified based on within-school gaps.
- o The same process should be used for graduation rate calculations.

INTERVENTIONS

We think LEAs with Focus Schools should be required annually to set aside a
percentage of the Title I, Part A allocation in order to implement appropriate and
rigorous interventions and to provide school choice options to students. We

- believe this percentage should be determined based on a sliding scale and should take into consideration the number of schools in the LEA that are also identified as Priority Schools or Other Criteria Schools.
- We think that Focus Schools should be required to use their set-aside to implement interventions and options from a State Intervention List (see "Other Criteria Schools" section) and that selection of these interventions should be done in consultation with OSDE staff or OSDE representatives <u>based on the school's plan of improvement.</u>
- We think that Focus Schools should be advised by the OSDE regarding which state-provided professional development opportunities and what types of districtprovided professional development would most likely meet their needs based on the school's plan of improvement.
- We think that all Focus Schools should be required to use the WISE Online Planning Tool to create plans of improvement that are specific to their students' needs
- We think that all Focus Schools should be required to conduct regular analysis of student data and student work using the Data Retreat Model as a basis.

TIMELINE

• We think that all LEAs with Focus Schools should be required to demonstrate capacity to implement appropriate interventions and provide assurances that interventions likely to provide significant student achievement will be implemented in the 2012-2013 school year with additional interventions implemented in subsequent years as needed.

EXIT CRITERIA

- o In order to exit Focus School status, we think that schools must demonstrate one or more of the following:
 - Make AMOs in all students and all subgroups.
 - Reach the state average in achievement or in closing gaps based on the formula used to determine Focus Schools at the time of Flexibility approval.
 - Match the state average in achievement gaps. (In other words, if the school would not have been identified originally, it should be able to exit.)
 - Earn an A or B on the state's A-F Grading System.

Goal Four – Other Criteria Schools (Including Schools That Do Not Make AMOs)

IDENTIFICATION (DEFINITION)

- This identification will happen annually beginning in 2012, following completion of the 2011-2012 school year.
- o Schools that do not make AMOs in one or more areas will be identified.
- o In addition to schools that do not make AMOs, we think that schools that meet one or more of the following criteria should also have to meet these requirements:

- Schools that are earning grades of D or F on the state's A-F School Grading System,
- Schools that are earning grades of C- on the state's A-F School Grading System that are not showing improvement,
- Schools that have a majority of teachers with ratings of ineffective or needs improvement,
- Schools that have one or more principals or assistant principals with consistent ratings of ineffective or needs improvement, and
- Schools that have discrepancies in their various metrics (e.g., schools with low performance and little improvement but high teacher evaluation ratings; schools with high teacher qualitative ratings and low teacher quantitative ratings).

INTERVENTIONS

- We think that Other Criteria Schools should be required to implement targeted interventions that will meet their students' needs and should be provided the supports to implement those interventions with fidelity.
- We think LEAs with Other Criteria Schools should be required annually to set aside a percentage of the Title I, Part A allocation in order to implement appropriate interventions and to provide school choice options to students. We believe this percentage should be determined based on a sliding scale and should take into consideration the number of schools in the LEA that are also identified as Priority Schools, Focus Schools, and Reward Schools. We also think this percentage should be determined based on how many years and in how many areas the school did not make AMOs or did not meet other criteria. Examples:
 - District A: LEA with 5 schools, where 1 did not make AMO in one subgroup in one benchmark for one year. This LEA may only be required to set aside 2% of the District Title I, Part A allocation for targeted interventions and school choice in this school site.
 - District B: LEA with 5 schools, where 1 did not make AMO in four subgroups in one benchmark, three subgroups in one benchmark, and five subgroups in one benchmark. This LEA may be required to set aside 5% of the District Title I, Part A allocation for targeted interventions in the first year and 7% in the second year if there is no improvement.
 - District C: LEA with 25 schools, where 1 is a Priority School, 2 are Focus Schools, 8 did not make AMOs in multiple categories, but 1 is a Reward School. This LEA may be required to set aside 20% of the District Title I, Part A allocation for the Priority School, 5% for school choice options for all schools identified, and 10% for targeted and rigorous interventions in the Focus Schools and schools that did not make AMOs. However, the Reward School may get more autonomy in how to spend their site funds and if they choose to partner with lower performing schools in the district, the district may be able to use some of the set-aside funds at the Reward School as well as the lower performing schools.

- We think that the determination of the exact Title I, Part A set-aside percentage should be determined collaboratively between the LEA and OSDE staff or OSDE representatives.
- We think that Other Criteria Schools should be required to use their set-aside to implement interventions and options from a State Intervention List (see below) and that selection of these interventions should be done in consultation with OSDE staff or OSDE representatives based on the school's plan of improvement.
- We think that Other Criteria Schools should be advised by the OSDE regarding which state-provided professional development opportunities and what types of district-provided professional development would most likely meet their needs based on the school's plan of improvement.
- We think that Other Criteria Schools should be required to use the WISE Online Planning Tool to create plans of improvement that are specific to their students', teachers', or administrators' needs and that these plans should be approved by the LEA.
- We think that Other Criteria Schools should include in their plan strategies for analyzing on a regular basis data that is directly related to the reason that the school was identified in this category.

STATE INTERVENTION LIST

- We believe that Focus Schools and Other Criteria Schools should use their Title I, Part A set-asides discussed previously to provide targeted interventions based on their students', teachers', and administrators' needs from the following list (with the provision that other options may need to be included in this menu):
 - Public School Choice
 - Supplemental Educational Services
 - Instructional Leadership Training for Administrators
 - Mandatory Professional Development for Teachers and Leaders
 - Job-Embedded Professional Development Informed by Teacher Evaluation and Support Systems
 - English Learner Instructional Strategies and Resources
 - Students with Disabilities Instructional Strategies and Resources
 - Teacher Collaboration Time
 - Extended School Day, Week, or Year
 - Instructional Coaches
 - Leadership Coaches
 - Regular Data Retreats and Student Work Analysis Retreats
 - Teacher Leaders, Master Teachers, Teacher Experts
 - High Quality Instructional Materials
 - Curriculum Development
 - Professional Libraries and Book Studies
 - Parent and Community Engagement Initiatives
 - Parent Classes
 - Partnerships with Institutions of Higher Education and Career and Technical Education
 - School Culture Enrichment.

• Community School Strategies (for example, on-site nurse practitioners)



Restore Okiahoma Public Education

P.O. Box 20146 Oklahoma City, OK 73156

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Julia Seay

9/8/2011

Assistant State Superintendent of Public Education Kerri White 2500 N. Lincoln Boulevard Oklahoma City, Oklahoma 73105

CC: Oklahoma State Superintendent Dr. Janet Barresi

CC: Honorable Governor Mary Fallin

Dear Superintendent White:

The Board of Directors of Restore Oklahoma Public Education and I are writing to request that no effort be made by Oklahoma to obtain an NCLB waiver.

After much study – the report of which is attached to this communication – we have elucidated a number of concerns:

www.RestoreOkPublicEducation.com

- Numerous sources indicate the NCLB waiver being offered by the Federal Department of Education will force state officials to agree to criteria not yet stipulated - consensus belief is that states will have to embrace an all-or-nothing package of reforms (to include the Common Core State Standards – the implementation of which we seek to repeal) from the Department in exchange for NCLB relief.
- David Boaz of the CATO Institute says waivers such as those for NCLB give bureaucracies more power and legislative-like authority – a clear violation of the rule of law and the nation's system of government.
- Grover Whitehurst of the Brookings Institute writes that NCLB waivers increase presidential control over education, damages separation of powers and further reduces parents control over their children's education.
- Much concern has come to bear on the legality of Secretary Duncan's ability to move around Congress and issue waivers for NCLB – the Center on Education Policy indicates that this issue will "likely be subject to debate and possibly even legal action as the process evolves".
- A Phi Delta Kappa/Gallup Poll taken last year found that of 1008 people surveyed, the vast majority believe state government is the responsible party for public education in the US and that less than one in four Americans believe NCLB has helped their local schools.

- A ROPE poll taken in August of this year found that 81% of respondents believe
 Oklahoma public schools that take federal money are made to follow federal regulations and 95% of respondents believe that when local Oklahoma schools are made to follow federal regulations, educational opportunities for students decline.
- Lindsey Burke of the Heritage Foundation writes that, "Washington's ever-expanding role in education has been paralleled by a huge increase in non-teaching staff on school payrolls" and that just this year, one Virginia school district reported "the cost of setting aside a single day to train the roughly 14,000 teachers in the division on the [NCLB's] complex requirements is equivalent to the cost of hiring 72 additional teachers."
- A new study by the American Enterprise Institute for Public Policy Research concluded that the
 current federal education compliance structure is a significant barrier to fulfilling federal policy
 goals as these often lead to expensive and time-consuming compliance processes that are not
 related to improving student achievement or school success.
- Russell S. Sobel and George R. Crowley of George Mason University's Mercatus Center write in
 "Do Governmental Grants Create Tax Ratchets", "Our results clearly demonstrate that grant
 funding to state and local governments results in higher own source revenue and taxes in the
 future to support the programs initiated with the federal grant monies...Using our estimates,
 this increase of 200 billion in federal (ARRA) grants will eventually result in roughly \$80 billion in
 future state and local tax and own source revenue increases."

In conclusion, the Center on Education Policy explains that states can amend their ESEA accountability plans – reset the annual measurable objectives (AMO's) – without submitting a waiver or having to meet any additional requirements that might be associated with ESEA accountability waivers. Since the requirement that AMO's reach a level of 100% proficiency for all student groups by the end of the 2013-2014 school year seems to be the issue prompting most states to desire waivers, this approach appears more than doable. With nearly two years to spare for ESEA compliance – and with both Chairmen of the House and Senate Education committees in Washington calling the waiver route "premature" in relation to the obvious need for ESEA reauthorization by Congress – Oklahoma certainly has the time to at least research this option before wading head long into an NCLB waiver application.

In ROPE's opinion, there is absolutely no crisis here requiring an obvious rush to judgment on such an evidently controversial issue as an NCLB waiver and we respectfully ask you to decline application for the foreseeable future.

Respectfully,

Jenni White President Restore Oklahoma Public Education (ROPE) jenni@RestoreOkPublicEducation.com



NCLB

Barresi: State would seek No Child Left Behind waiver | Tulsa World

http://www.tulsaworld.com/news/article.aspx?subjectid=335&articleid=20110810_16_A1_WASHIN754550

"The governor will work with State Superintendent Janet Barresi, Secretary of Education Phyllis Hudecki and the education community to determine which waivers, if any, the state will apply," Cooper said.

Duncan said specifics of the waiver package will be unveiled in September, but in his comments to reporters he made it clear he will encourage all states to seek waivers to the No Child Left Behind requirements.

Duncan previously has said its one-size-fits-all approach has created a "slow-motion train wreck for children, parents and teachers."

What is Common Core then, if NCLB is a one-size-fits-all approach?

Duncan is already aware of the state's past push for reforms, she said, adding Oklahoma will receive a fair hearing in any waiver request it submits

• Frequently Asked Questions Regarding the Secretary of Education's Authority to Waive ESEA Requirements Click to view original PDE

While there are multiple special flexibility authorities applicable to some or all ESEA programs, the one most relevant to current considerations is the Secretarial case-by-case waiver authority in ESEA Section 9401.

This authority was first adopted in 1994, before the NCLB era of major outcome accountability requirements, and this provision received relatively little attention during NCLB debates in 2001.

Waivers may not exceed four years

It is probable that ED will publish one or more non-regulatory policy guidance documents indicating the types of ESEA requirements that the Secretary will consider waiving, the requirements that states will have to meet in order to qualify for a waiver, the procedures through which waiver requests will be considered, and a prospective schedule for this activity.

Data are currently available on waivers granted between the enactment of the NCLB and the end of calendar year 2009. Over this time period, a total of 634 waivers were granted under Section 9401.

176 waivers (28%) dealt with ESEA Title I outcome accountability requirements.

If NCLB and the new 'reforms' are working so well - why all the waivers?

Over time, the number of Section 9401 waivers granted has increased from an average of 35 per year from 2002-2008, to 351 for 2009, a tenfold increase. However, over one-half (56%) of the waivers granted in 2009 dealt specifically with one-time issues related to funding provided under the ARRA.

- 1. States must describe which Federal statutory or regulatory requirements are to be waived and how the waiving of those requirements will (i) increase the quality of instruction for students; and (ii) improve the academic achievement of students;
- 2. Describe specific, measurable educational goals, in accordance with section 1111(b) [the ESEA Title I requirements for standards, assessments, and AYP determinations], for the State educational agency and for each local educational agency, Indian tribe, or school that would be affected by the waiver and the methods to be used to measure annually such progress for meeting such goals and outcomes; and
- 3. Explain how the waiver will assist the State educational agency and each affected local educational agency, Indian tribe, or school in reaching those goals.

States voluntarily request the waivers, and states not wanting to meet requirements associated with new waivers need not apply for them.

The waiver authority relates much more directly to waiving statutory requirements than to creating new requirements.

It is, admittedly, very difficult to define a boundary between creating new requirements vs. re-interpreting statutory language in new policy guidance or implementing the requirement that waiver requests include specific, measurable educational goals ... and the methods to be used to measure annually such progress for meeting such goals and outcomes for pupils eligible to be served by the relevant programs.

It would be much more difficult to determine that the Secretary has exceeded his authority if new requirements are couched as voluntary, as part of a package deal to obtain new forms of flexibility.

This issue will likely be subject to debate and possibly even legal action as this process evolves, especially if some state officials feel that the Secretary is asking too much of states in return for increased flexibility or that the requested reforms are insufficiently related to the FSFA statute.

Are there mechanisms other than waivers through which the Secretary might increase flexibility for meeting ESEA requirements?

If this is correct, why apply for a waiver? According to this document, a waiver would come with strings. Creating a state amendment to the ESEA would not.

The primary alternative is likely to be state amendments to their ESEA accountability plans.

States could be allowed to reset the annual measurable objectives (AMOs) required minimum percentages of pupils in each relevant group who must perform at a proficient or higher level in reading and mathematics in order for a school or school district to make AYP

Such changes, if approved by ED, do not require the submission of waiver requests by states, and do not require states to meet any additional requirements that might be associated with ESEA accountability waivers.

Waiver requests have thus far focused primarily on the general requirement that AMOs reach a level of 100% proficiency for all student

groups by the end of the 2013-14 school year.

Efforts to develop and consider ESEA reauthorization in Congress have taken place this year, and are likely to continue.

Expanded use of waivers by the Secretary will likely reduce incentives to move reauthorization legislation, since the waivers will likely address many of the most significant concerns about the ESEA, or that the expanded use of waivers will increase the motivation of Congress to revise the ESEA through reauthorization legislation, in order to influence policy changes particularly regarding education reforms that may be required in return for the waivers — to a maximum degree.

• Research & Commentary: No Child Left Behind Waivers | The Heartland Institute

http://heartland.org/policy-documents/research-commentary-no-child-left-behind-waivers

NCLB allows the secretary of education to waive some of the law's requirements, but Duncan added his own extra-legal twist: States seeking a waiver must first adopt unspecified policy changes the Obama administration approves. In August, Duncan followed through on his promise by offering Montana the first waiver, telling other states he'd soon outline conditions for receiving them.

Reform-minded educators and policy analysts contend Duncan's actions exemplify the administration's preference for top-down, centralized education policy instead of allowing states to develop their own creative solutions for poor education performance. They also express concern over the administration's preference for bypassing Congress and the nation's lawmaking procedure through the use of waivers and other administrative agency orders, noting this creates confusion among states and gives further leverage to special interests while taking power away from individuals and families.

Standardized test critic Monty Neill says granting states waivers on No Child Left Behind will likely increase the importance of standardized tests, an outcome he decries in this Washington Post column.

The Boston Globe editorializes that waiving No Child Left Behind requirements "could be a motivation killer" for educators, since the law's public testing measures push teachers and schools to educate kids.

This Washington Times article provides background on Arne Duncan's waivers plan, explaining the divide between houses of Congress preventing that body from passing a reauthorization of the law. Congress has been focusing on health care, economic stimulus, financial services regulation, and recently the debt limit, eroding its time or inclination to revamp the nation's largest education law.

The Obama administration has increasingly used waivers, including those on No Child Left Behind, to give bureaucracies more power and legislative-like authority, writes David Boaz of the Cato Institute. This makes agencies into legislator, prosecutor, judge, jury, and executioner, a clear violation of the rule of law and the nation's system of government.

Rotherham disputes Duncan's claims about how many schools will qualify as failing under NCLB, notes the great number of loopholes already available to schools and states under the law, and discusses how schools, districts, and states have great incentives to avoid accountability measures like those embedded in the federal law.

The Obama administration's use of waivers amounts to an administrative-branch rewrite of federal law

Waivers increase presidential control over education and other domestic policy, damages the separation of powers, and further reduces parents' control over their children's education, Whitehurst writes.

Neal McCluskey of the Cato Institute's Center for Educational Freedom explains how attaching requirements to No Child Left Behind waivers will lead to a national curriculum. He notes the administration's favored Common Core standards are the only ones that fit the requirements for states receiving waivers, and he reveals that the Department of Education is funding development of standardized tests to go with the Common Core.

• New Details Emerge on Duncan's NCLB Waiver Plan - Politics K-12 - Education Week

http://blogs.edweek.org/edweek/campaign-k-12/2011/07/so_about_a_month_ago.html

- There would be three kinds waivers under No Child Left Behind, and states would have to sign up for all of them—it wouldn't be an either/or thing. This is something Duncan made clear in the initial waiver announcement.
- To waive the 2014 deadline for all students to be proficient in math and language arts, states would have to adopt college- and career-readiness standards and assessments. It's not clear yet what that would mean. But, presumably, Common Core would be involved. Student growth could be used to measure achievement.
- To essentially freeze in place the law's system of sanctions, states would have to propose their own differentiated accountability systems that would incorporate growth and establish new performance targets. States also would have to establish differentiated school improvement systems that more accurately meet the needs of schools with different challenges. The accountability systems would not have to include choice or free tutoring. Districts also no longer would have to set aside Title I money for such programs.
- To waive the law's highly qualified teacher requirement and get funding flexibility, states would have to adopt evaluation systems for teachers and principals that are based on growth and make sure districts actually do what they say they're going to do.

States Unsure About NCLB Waivers

http://www.aaeteachers.org/index.php/blog/467-states-unsure-about-nclb-waivers-

"This is not an a la carte menu," stated Duncan.

"The state department would aim to create a framework. We don't want a blanket waiver. On the other hand, we don't want individualized processes from every state."

Clearly the Obama administration is using the delay in NCLB reauthorization to play into their quest for state-based reform.

States are understandably hesitant to take on federally mandated reforms, especially in cases which would contradict their current plans for a public education overhaul.

While Secretary Duncan agreed that he'd rather see lawmakers act swiftly on reauthorization, he is no stranger to granting waivers, exchanging them 315 times his first year in office to various states.

Obama Administration Continues to Make Policy Through Waivers

http://blog.heritage.org/2011/08/12/obama-administration-continues-to-make-policy-through-waivers/?utm_source=Newsletter&utm_medium=Email&utm_campaign=Morning%2BBell

The president has decided to take a tack on the largest federal education law...bypassing Congress and legislating through administrative

agencies by offering states waivers in exchange for education policies he favors.

It is one thing for an administration to grant waivers to states... It is quite another thing to grant state waivers conditional on compliance with a particular reform agenda that is dramatically different from existing law. The NCLB waiver authority does not grant the secretary of education the right to impose any conditions he considers appropriate on states seeking waivers.

Rather, it seems, the arrogance lies in assuming that the White House can skirt the legislative process and lure states into accepting the President's proposals.

Beyond this, President Obama and Secretary Duncan are undercutting states' authority by requiring states to adopt national education standards in order to receive a waiver. Setting forth national standards is nothing less than a federal one-size-fits-all plan to dictate what children are taught in the classroom.

States will have to hire armies of administrators at enormous cost to make proposals they hope will please the president, then continue funding this bureaucracy to prove they are fulfilling their programmatic promises.

• Texas "Very Unlikely" To Seek NCLB Waiver This Year | KUT News

http://www.kutnews.org/post/texas-%E2%80%9Cvery-unlikely%E2%80%9D-seek-nclb-waiver-year

"Texas is not going to do the common core curriculum standards. If that's a requirement to get this waiver, then we can't do it."

Texas has been reluctant to sign on to the feds' common core standards, despite participation by a majority of other states, because it sees the standards as federal intrusion into state jurisdiction. The Texas Education Agency has also said that its standards are superior.

No Child Left Behind by Executive Overreach - Lindsey Burke - National Review Online

http://www.nationalreview.com/articles/275015/no-child-left-behind-executive-overreach-lindsey-burke

State officials accepting the waivers must agree to conditions that the administration won't even stipulate until next month.

Unfortunately, states will most likely find that the temporary relief is swamped by the new federal regulations they will face. Folks who suggest that the best way to rectify a failed stimulus is to enact an even greater stimulus are most likely also to believe that the best way to correct federal overreach in education is to reach even farther.

Education Week: States Cautious on Duncan's NCLB-Flexibility Offer

http://www.edweek.org/ew/articles/2011/06/20/36esea.h30.html?tkn=TVXFPM6CsCXyYXHm6ISRo9E3VsId8%2B%2By78Qa&cmp=clp-edweek

The idea of waivers is already facing hurdles on Capitol Hill-drawing criticism even from the administration allies.

While the department points to waiver powers that Congress included in the Elementary and Secondary Education Act, some naysayers are wondering whether Mr. Duncan has the legal authority to offer states broad leeway on the law's accountability requirements.

Details on the waiver proposal remained sketchy last week, but it's clear that states will have to embrace an all-or-nothing package of reforms from the department in exchange for relief under the ESEA, the current version of which is the NCLB law.

"This is not an a la carte menu," Secretary Duncan said during a June 13 call with reporters

With the law's 2014 deadline for states to get all students to proficiency on state math and reading standards fast approaching, states generally are eager for details on the administration's waiver package. But state officials also caution that they don't want to take on new federally driven commitments that could get in the way of their own plans for education overhaul.

This is an important question because it is written in the RTT grants that applications containing legislative action on a state's behalf are looked at more favorably.

Kansas Commissioner of Education Diane DeBacker said she's confident her state will be able to meet Mr. Duncan's conditions for waivers, which could include a robust longitudinal data system and adopting the common-core standards.

But she pointed out that if any of those conditions require Kansas to change its laws, that would be more difficult since her state's legislature won't be back in session until next year.

In May, Kansas was denied a waiver from the department to hold its student-achievement targets at 2009-10 levels as it transitions to the common core. Districts are feeling increasing pressure not only because the 100 percent proficiency deadline is approaching, but because state education funding continues to be cut.

Robert Scott, the commissioner of education in Texas, said he's "intrigued by the idea of flexibility" but wary of the "strings attached."

He's also worried that the department might waive pieces of the law that are working well for some schools in the Lone Star State, such as the requirement that underperforming schools offer free tutoring. And, as a former Capitol Hill staffer, he's not sure that the department is on firm legal standing in suggesting waivers.

"I think states should be able to, and be required to, show that they are willing to pursue strong reforms in exchange for federal flexibility," said Mr. Bennett, who is also the chairman of Chiefs for Change, a coalition of 10 current and former state chiefs who describe themselves as advocates of "bold, visionary education reform."

For their part, advocates for local districts are also skeptical of the idea of waivers, particularly if states are being asked to embrace certain policies in order to get the flexibility.

The chairmen of the House and Senate education committees—Rep. Kline, in the House, and Sen. Tom Harkin, D-lowa—both expressed concerns. On June 10, Sen. Harkin called the waiver route "premature."

But that hasn't stopped some from saying that Mr. Duncan is overstepping his authority in demanding changes in exchange for waivers.

The Education Department disagrees.

District Advocates Not Fans of Duncan's NCLB Waiver Ideas - Politics K-12 - Education Week

http://blogs.edweek.org/edweek/campaign-k-12/2011/08/we_still_dont_know_for.html

We still don't know for sure what shape the Department of Education's soon-to-be-issued waivers from parts of the No Child Left Behind Act will take. But Secretary of Education Arne Duncan has made one thing clear: This is not going to be straight-up relief without any strings. The waivers will come with conditions attached.

The letter also says that the conditional waivers are likely to come with mandates and it will be difficult for cash-strapped states to

comply. Do you think AASA and NSBA are jumping the gun here, since we haven't actually seen the plan? Or are extra costs a safe assumption

NCLB Waivers Confirms Link with Nationalization of Education | EducationNews.org

http://www.educationnews.org/ednews_today/159733.html

Conservatives who spent the last year pooh-poohing concerns about federal government coercion lying behind the "voluntary" "state-driven" adoption of Common Core are now shocked and saddened to discover that the federal government is gearing up to use the ridiculous and unobtainable NCLB 100% proficiency requirement as a bludgeon to force the last remaining holdout states to bow down and adopt Common Core, writes Greg Forston at jaypgreene.com

Nationalization Chickens Come Home to Roost « Jay P. Greene's Blog

http://jaypgreene.com/2011/08/09/nationalization-chickens-come-home-to-roost/

The federal government is gearing up to use the ridiculous and unobtainable NCLB 100% proficiency requirement as a bludgeon to force the last remaining holdout states to bow down and adopt Common Core.

Common Core is irreversibly associated with nationalization. It already was before the latest word about NCLB waivers; that news doesn't create, but merely confirms, the permanent link between CC and nationalization of education.

• Look Out, Voluntarism! Here They Come Again! | Cato @ Liberty

http://www.cato-at-liberty.org/look-out-voluntarism-here-they-come-again/

It is being widely reported this morning that in September U.S. Secretary of Education Arne Duncan will publish criteria states will have to meet to be granted waivers from the No Child Left Behind Act. (A gross violation of the Constitutions' separation of powers, by the way, but that is a slightly different debate.) And the administration is signaling that, among other things, it will force all states that want relief from NCLB to adopt national curriculum standards, better known as the Common Core.

• If you support Common Core, oppose Arne Duncan

http://www.educationgadfly.net/flypaper/2011/08/if-you-support-common-core-oppose-ame-duncan/

Arnius Duncanus is at it again. Unmoved by pleas that he "first do no harm" when it comes to promising reforms like the Common Core State Standards Initiative, he seems compelled to attach mandates to his forthcoming NCLB waivers that will require adoption of the Common Core standards.

No, his team won't mention the Common Core, but everybody knows that's what he's talking about when he calls for "college and career-ready standards."

Phi Delta Kappa/Gallup Poll What Americans Said About the Public Schools 2010

Click to view original PDF

Whether it's paying the bills, setting standards, deciding what should be taught, or holding schools accountable, Americans believe state government is the responsible agency for public education in the United States. Conversely, four of five Americans believe the federal government should not have a role in holding schools accountable, and that local government — that is, school boards — should not set education standards.

Americans believe the most important national education program should be improving the quality of teaching. Developing demanding standards, creating better tests, and improving the nation's lowest-performing schools were rated significantly lower.

American opinion of NCLB is unchanged from last year, and overall remains unfavorable, as less than one in four Americans believe NCLB has helped their local schools.

Of the two-thirds of Americans who believe increasing student or teacher learning time would increase student learning, more believe that having teachers spend more time learning new ways to teach would have a greater effect on student learning than having students spend more time in school

Three of four Americans believe success in school is based on effort and not natural ability

Three of four Americans believe the more important factor in determining whether students learn is the parents, not the schools. And parents agree.

The 2010 survey findings are based on 1,008 completed interviews.

The obtained sample was weighted to be representative of U.S. adults nationwide.

For findings based on the total sample of national adults, one can say with 95% confidence that the maximum margin of sampling error is 3 percentage points and, in the case of public school parents, 5 percentage points.

ROPE Survey questions on fed involvement

Click to view original PDF

The Dead Hand of Federal Education Reform

http://www.heritage.org/Research/Commentary/2011/06/The-Dead-Hand-of-Federal-Education-Reform

To keep federal funds flowing, state education systems and local school districts must satisfy Washington's compliance demands first. The needs of students, parents and taxpayers come a distant second.

The result: Today, the U.S. Department of Education operates more than 100 separate grant programs. Under NCLB alone, federal bureaucrats this year will dole out nearly \$25 billion on more than 60 competitive grant programs and another 20 formula grant programs.

A 1994 Government Accountability Office report on education finance found that, while the feds provided just 7 percent of education funding, they accounted for 41 percent of the paperwork burden imposed on the states. Indeed, the report found that the states have had to hire 13,400 workers just to oversee compliance with all the red tape.

By 2006, its new guidelines and regulations were estimated to have increased state and local education agencies' annual paperwork burden by 6.7 million hours, at a cost of \$141 million. This year, one Virginia school district reported that "the cost of setting aside a single day to train the roughly 14,000 teachers in the division on the [NCLB's] complex requirements is equivalent to the cost of hiring 72 additional teachers."

Washington's ever-expanding role in education has been paralleled by a huge increase in non-teaching staff on school payrolls. Since the 1950s, the number of teachers as a percentage of school staff has declined from 70 percent to about 51 percent. Meanwhile, administrative support staff increased from 23.8 percent to 30 percent.

It's estimated that only 65-70 cents of every education dollar leaving Washington makes it into the classroom.

Do Governmental Grants Create Tax Ratchets

Click to view original PDF

Our results clearly demonstrate that grant funding to state and local governments results in higher own source revenue and taxes in the future to support the programs initiated with the federal grant monies.

Our results suggest that the recent large increase in federal grants to state and local governments that has occurred as part of the American Recovery and Reinvestment Act (ARRA) will have significant future tax implications at the state and local level as these governments raise revenue to continue these newly funded programs into the future.

Using our estimates, this increase of \$200 billion in federal grants will eventually result in roughly \$80 billion in future state and local tax and own source revenue increases.

• Federal Compliance Works against Education Policy Goals

Click to view original PDF

The current compliance structure for federal education policy is a significant barrier to fulfilling federal policy goals.

Fiscal and administrative requirements often lead to expensive and time-consuming compliance processes that are not related to improving student achievement or school success.

While protecting public money is an important interest, and compliance rules play a role in that objective, it is essential to identify disconnects between federal education policy objectives and federal compliance requirements.

As policymakers consider issues such as accountability and teacher qualifications for the upcoming ESEA reauthorization, it is important to thoroughly examine the fiscal and administrative compliance rules governing federal education programs.

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Fwd: ESEA Reauthorization and Waiver

Chris Caram <chris caram@sde.state.ok.us>

Thu, Nov 10, 2011 at 12:19 PM

To: kerri.white@sde.ok.gov, Kerri White <Kerri_White@sde.state.ok.us>

Chris.

Three issues come to mind in the state's waiver request that I wish to comment on. First, with regard to graduation rate calculations, it would be much more accurate and beneficial to use longitudinal data and records request information to confirm students leaving a school district did in fact enroll in another school district. Simply taking the difference of the graduating class from the ninth grade enrollment four years earlier is superficial and doesn't take into account mobility, enrollment in other districts both in state or out of state, completion GEDs etc. We have long suffered in our community because of our mobility rate. We have begun trying to track records requests or any knowledge of where families go, but unfortunately, it is reality many never withdraw they simply leave without notice. This usually occurs during the summer months where a visit to the school is not a priority and the school only knows the student left when they don't return at the start of the next school year. This lag in time often represents clear communication tracking problems since forwarding addresses are rarely found or known. Perhaps the use of SS numbers or some statewide student id would provide longitudinal data on where these students emerge and could help account for those that simply disappear. The current way dropout rates are calculated is completely wrong and inaccurate and certainly not fair to schools. If there is chance for sanction in school grades given, then dropout rate calculations need to be rethought.

Secondly, I wish to comment on interventions for Focus schools. As a local control purist, I resent the possibility that local control of school districts can so easily be taken away by a state department that neither funds schools at appropriate levels and doesn't have the staff to accommodate many of the interventions proposed. This means state dollars will be sent to private vendors to provide intervention programs that should be implemented by the people in those local districts. I realize provisions are in place for them to prove they can handle their own focused intervention, but there seems to be substantial possibility that someone doing the evaluating at the SDE may have too much power to determine the appropriateness of that effort and if they disagree, open the door for private vendors to take state monies to handle the intervention and possible dismissal of the staff and principal. This

completely ignores the rights and control provided by the local boards of education. It still is their responsibility in my opinion and not that of big brother in OKC or Washington. Resources need to be provided as well as support and technical assistance and then if all else fails, work with the local BOE to make substantive changes that THEY make within their own schools with any suggestions asked for provided by the SDE. This local control provision shouldn't be taken away if this effort has any chance of succeeding.

Third, having a goal that all students will be college, career, and citizenship ready is a worthy goal. There still needs to be some realization that when dealing with human beings, perfection won't ever be achieved. If that reality isn't considered in this process, then we set schools up to fail when they don't reach perfection. One of the chief fallacies of No Child Left Behind was it placed an impossible goal in front of schools but was set to punish them when they didn't achieve the impossible. We all understand setting high, lofty goals because that is what we should strive for. However, as long as free will exists and fallible humans are involved, perfection will never be attained. It would be wise for there to be some understanding that though laudable, perfection isn't realistic where humans are concerned. If you want fidelity in these reform initiatives, then you must show that they are grounded in reality.

Thank you for allowing me to express my opinion!

David N. Hall

Assistant Superintendent

Owasso Public Schools

1501 North Ash Street

Owasso, OK 74055

918-272-5367

2 of 2 11/11/11 8:23 AM



Fwd: Public Comment on Oklahoma's ESEA Flexibility Request

Chris Caram <chris_caram@sde.state.ok.us>

Thu, Nov 10, 2011 at 10:08 AM

To: kerri.white@sde.ok.gov, Kerri White <Kerri White@sde.state.ok.us>

Chris A. Caram, Ph.D.
Deputy State Superintendent of Academic Affairs
Oklahoma State Department of Education
2500 N. Lincoln Blvd.
Oklahoma City, OK 73105
(405) 521-3332

---- Original Message -----

Dr. Caram,

We would like to thank the Oklahoma State Department of Education (OSDE) for pursuing a flexibility waiver that will allow the State of Oklahoma to develop an accountability system that is most effective for the students of our State and for the multiple opportunities for representatives of schools, districts, and community to provide feedback on the request. We would also like to express our support of Oklahoma's commitment to preparing students to be college, career, and citizen ready; making bold reforms in the area of school improvement; and closing the achievement gap by focusing interventions on the students who are identified as most at-risk.

Upon review of Oklahoma's ESEA Flexibility Request, we also submit the following comments:

- 1. It is encouraging to see that stronger partnerships are being developed with other stakeholders in Oklahoma including the Oklahoma State Regents for Higher Education, Oklahoma Commission for Teacher Preparation, and the Oklahoma Association of Colleges of Teacher Education (page 21).
- Differentiated support for schools supports the differentiated

instruction that school leaders and teachers are trying to implement in classrooms across Oklahoma every day.

- 3. It is important that the REAC3H Network's Coaches really offer the type of support that all LEAs in Oklahoma will need as we transition to the Common Core State Standards. Extensive training should be provided to ensure the coaches are prepared.
- 4. The Waiver Request states that Tier I schools receiving SIG funds will be named as Priority schools. Does this take into account SIG schools that are no longer in the bottom 5% of schools in the state or have increased graduation above 60%? Also, does it take into account schools that may have a Tier I school and a Tier II school who share a building, principals, and teachers? How will these situations be addressed under the new system? (Pages 45-46)
- 5. The Waiver Request states that the State Board of Education may reserve up to 20% of an LEA's Title I funds for priority schools and that an LEA must reserve up to 20% of those same funds for the focus schools. This would mean an LEA could be reserving 40% of its funds for a small number of schools. This is concerning because it will decrease the amount available to other schools in the district who rely on Title I funding to provide interventions to students who are most at-risk. Many of these interventions will have to be eliminated which puts these schools at risk of being named priority or focus schools in the future. (Pages 46 and 54)
- 6. It is also unclear from the waiver how the 20% will be calculated. Will it be calculated before the State Board removes the allocation for priority schools in C3 or after? Will the next 20% for focus schools be calculated on the total Title I allocation or the amount left after the reservation for priority schools has been taken by the State Board? (Pages 46 and 54)
- 7. What are the objective criteria the State Board will use to "review and approve" the total operating budgets of LEAs within which a priority school exists? (Page 46)
- 8. What are the objective criteria that will be used to determine "appropriate leadership" to operate the school? (Page 46)
- 9. The Waiver states that funding for priority schools will be determined by "No later than June 1, 2012." Districts do not receive allocations for Title I until after July 2012, and this year, districts still have not received final allocations or carryover amounts for FY2012 as of November 2011. How will funding be determined given the timing of allocations? (Page 49) If funding is based on a preliminary amount, this may have a negative impact on the budgeting of the district if the final allocation differs greatly and the district and schools have to decrease budgets and services after school has started.

2 of 3 11/11/11 8:25 AM

- 10. Although the waiver does present options for a C3S school that exits priority status, the waiver does not address the options or accountability for C3S schools that fail to meet the criteria for exiting priority status. Meaning, if a school is part of C3S for three years and does not make the required progress, what is the next step in the process?
- 11. The Waiver Request clearly states that priority and focus schools must use the WISE Planning Tool. Does including the specific name of a planning system limit the options for C3S, LEAs, or priority/focus schools to research and adopt other planning systems that may be as or more effective for the particular school? It may also be advantageous for Oklahoma to include specific data of how use of the WISE Planning Tool improved student achievement in the 2010-2011 school year to support the requirement of a specific system.

If you have any questions concerning the comment, please contact me at <u>405-587-0020</u> or [mailto:jtmania@okcps.org]jtmania@okcps.org.

Thank you,

Jackie Mania

Title I Compliance Officer

Oklahoma City Public Schools

900 N. Klein

Oklahoma City, OK 73106

405.587.0020

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Fwd: Comment on Waiver request

Chris Caram <chris_caram@sde.state.ok.us>

Thu, Nov 10, 2011 at 10:08 AM

To: kerri.white@sde.ok.gov, Kerri White <Kerri_White@sde.state.ok.us>

Chris A. Caram, Ph.D.
Deputy State Superintendent of Academic Affairs
Oklahoma State Department of Education
2500 N. Lincoln Blvd.
Oklahoma City, OK 73105
(405) 521-3332

---- Original Message -----

I feel the draft of the flexibility request demonstrates a well thought out process that has kept the students learning as the main goal.

Tom Sipe



Fwd: ESEA Flexibility Waiver Comment

Chris Caram <chris caram@sde.state.ok.us>

To: kerri.white@sde.ok.gov, Kerri White <Kerri White@sde.state.ok.us>

Fri, Nov 11, 2011 at 9:05 AM

Our district believes the waiver is making some positive changes needed in the education system. One of the concerns we have relates to the A-F system. Currently, teacher and leader evaluations calculate into the school grading system. Part of the purpose of the new TLE system is to give districts a stronger ability to remove ineffective teachers and leaders; however, by rating teachers or leaders as ineffective or needs improvement we will be penalized in the A-F grading system. We believe the other measures used to calculate the A-F grades already encompass the impact of ineffective educators, thus districts should not be penalized again for trying to remove ineffective employees who negatively contributed to student achievement.

Kristi Gray

Curriculum and Federal Programs Director

Little Axe Schools



Fwd: ESEA Public Comment on Flexibility Request

Chris Caram <chris caram@sde.state.ok.us>

Fri, Nov 11, 2011 at 9:10 AM

To: kerri.white@sde.ok.gov, Kerri White <Kerri_White@sde.state.ok.us>

Dr. Caram,

I recently got access to the seventy-six page application for flexibility request to ESEA/NCLB. I read some sections in detail and scanned others. I wish to exercise the right to public comment at this time.

I am in my 35th year of employment in public education in two different states. Educational reform initiatives have been ever present during that time period, especially in the last 20 years with Outcomes Based Education, Goals 2000 and HB 1017 coming readily to mind. More recently of course has been the federal legislation, No Child Left Behind, when the Federal Government decided that education was no longer just a state issue, as mandated in the constitution, but a national imperative which the government should take oversight for.

It seems that most of these "reform" initiatives are centered in demands of an ever changing work environment and need to have an educated workforce to meet global labor demands. However, such reform initiatives rarely take a look at the social fiber of our nation that impacts the work ethic needed to drive a vibrant work force, perhaps because it is much more difficult to legislate against abuse, drug addiction, mental illness and poverty. But it is the proverbial "elephant in the room" that will not go away even if we ignore it. I did not notice any references to this pachyderm problem in the request. The constant cry for reform reminds me of the adage "they climbed the ladder of success only to find out it was leaning against the wrong wall". With my years of watching and working in public education, it seems that we get part way up one reform ladder only to decide we need to find either another ladder or a new wall.

When it was recently determined that opposing viewpoints could not come to a timely resolution on the reauthorization of current ESEA federal legislation to loosen the noose of AYP from around local districts necks. The veiled opportunity for states to take back more control over their educational direction through the filing of a request for flexibility came to the rescue. It appears however, that at the core of all of this pot stirring is the federal Race to the Top initiative. Race to the Top drove the apparent need and rush to judgment on Common Core State Standards regardless of the public relations campaign stating otherwise. This hasty judgment appears to be the federal government tying curriculum reform to the money grab known as Race to the Top, in order to get your nickel you had to hurry and sign up for a national curriculum. All the while it being advertised as a "state led initiative by local governors" when the

reality, if you did not play the CCSS game you were not in line to get a Race to the Top grant. Like lemmings running towards the cliff at least 48 states ran and ran. Now, at least 5 of those states have put the breaks on the sprint before they go over the curriculum and assessment cliff. I for one think that Oklahoma should quickly come to a similar conclusion, but I doubt they will. I would be in favor of legislation to review and repeal our state involvement in CCSS.

The application for flexibility states that "the reforms outlined in this ESEA Flexibility Request have widespread support of a variety of stakeholders, meaning that the reforms are likely to be implemented with fidelity and fervor across the state". I take exception to that statement, especially as it relates to CCSS, there was no mention to state educational personnel and certainly no public comment period about its adoption until we were "informed" it had been adopted by the Governor and signed into regulation. The statement "Oklahoma districts have embraced the CCSS and are transitioning by developing their own curricula in line with the standards" is a stretch of the truth for sure. School districts were "informed" in July 2010 that CCSS was the new "marching" direction without any input. That the needed transition plans to move in that direction, would be required and reviewed on an already established time line. I can only assume that TLE has been given birth under similar circumstances, the "if you don't know what is really good for you then we will show you and you WILL like it" approach.

CCSS might have the appeal of leveling expectations between states but "when you pick up one end of that stick you also pick up the other end" which is an over emphasis on reading and math and the exception of other disciplines and new assessment protocols which will be too expensive to afford and take years to translate down the educational ladder to 3rd graders. I have a difficult time believing that all prospective employment opportunities will require such higher ordered thinking skills as we are being led to believe. Some where in all of this discussion, Blooms' Taxonomy must meet Maslow's Hierarchy of Needs for lunch, and determine how our hope of creation or synthesis through self actualization will be met, if the most basic of needs are not addressed first in the lives of an ever growing number of our students. As a 15 year old student I recently had in my office put it, "it is hopeless because my brain does not work right to remember all this stuff". She is not going to college but I think her desire to work as a CNA could be realized, but not under this plan.

I don't discount the need to establish educational goals and work towards them in unity, but all the verbiage portrayed in this flexibility request is going to miss the mark for many who are in need and will drive the drop out rate even higher instead of its intended lofty goal. I do not see any reduction in speed as this reform train heads again into uncharted terrain, missing a few boxcars as well. So can we pause long enough to review the landscape? No. Rather than engineer, whoever that might be, and has never traveled this way before, calls for full steam ahead. Get out the ladder and paint the wall 2020 and start climbing again to a most uncertain educational future.

2 of 3

Sincerely, Gerald Roberts

3 of 3



Fwd: PTA Response to ESEA Flexibility Request

Chris Caram <chris caram@sde.state.ok.us>

Fri, Nov 11, 2011 at 10:46 PM

To: kerri.white@sde.ok.gov, Kerri White <Kerri White@sde.state.ok.us>

Dr. Caram,

Oklahoma PTA is happy to respond with comments to the ESEA Flexibility Request, First Draft.

Consultation, 2. (pg 9 -10)

The application specifically asks how the SEA has engaged diverse stakeholders - including parents. There is little to no mention of parents in the SEA's response, and no mention of state parent organizations (PTA or others) as ongoing collaborative partners in development or implementation.

Addressing the Focus Groups and Advisory Committee, page 9, pp.1, the application states: "The listening tour site visits are intensive and focused on in-depth engagement with teachers, administrators, students, and parents."

However, on Sept 16th, the video message of the state superintendent stated.

"Over the past several weeks, I've launched a listening tour across the state to sit down with teachers (italics ours). I've already been from one end of the state to the other, having visited Adair County, Lawton and Osage County, with more visits planned. Though I'm always engaged in listening to educators and parents, this is another chance for me to ensure I'm hearing the full spectrum of views -- from anxieties to aspirations."

While Oklahoma PTA appreciates the time listening to teachers, we would expect focused discussions for parents as well.

Community Engagement Forum, October 2011:

Only 5 parents were involved in the Community Engagement Forum on the ESEA Flexibility Request. We are concerned if this is the only community engagement effort on this subject whether a true picture of parent concerns and suggestions was gathered.

Oklahoma C3 plan (pg 11-12)

There is virtually no mention of increasing sustainable family engagement in the state's reform plans (neither increasing parent involvement in

student learning nor in the reform implementation process).

PTA invites the SEA to partner with PTA moving forward.

Also, while we appreciate the email to our office regarding input on the proposal, we do not believe simply asking for public comment over a 4-day turnaround period (and on a holiday weekend) is sufficient engagement of the state's parent community.

Thank you for considering our comments.

Humbly Yours, Anna King OKPTA President

"Our children need our presence, not our presents." ~ Martin Luther King Jr.~



Mid-Del Comments on ESEA Waivers and TLE

Kathy Dunn < Kdunn@mid-del.net>

Mon, Nov 14, 2011 at 8:22 AM

To: kerri.white@sde.ok.gov, Chris Caram <chris_caram@sde.state.ok.us> Cc: Kerri White <Kerri_White@sde.state.ok.us>

The Mid-Del Teaching & Learning Team has reviewed the proposed ESEA Waivers, and we believe the waivers would allow the flexibility that our teachers and administrators need in order to feel positive about moving forward with Common Core curriculum and instructional strategies.

I presented separate comments to Alicia Currin-Moore on the Teacher Leader Effectiveness proposals. I will also forward those to you.

Thank you for the opportunity to provide input on these issues that will shape the future of education in Oklahoma.

Kathy Dunn
Executive Director of Teaching & Learning
(405) 737-4461 x1225
Mid-Del Schools
[Image]



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TLE Commission Preliminary Recommendations

Kathy Dunn < Kdunn@mid-del.net>

Thu, Nov 10, 2011 at 6:07 PM

To: "Alicia_Currin-Moore@sde.state.ok.us" <Alicia_Currin-Moore@sde.state.ok.us>

Alicia,

After much thought about which Teacher Leader Effectiveness Framework would make the greatest impact on Teaching and Learning in my district, I have come full circle on my preference! I first thought the Tulsa model would be good because it was the least amount of change, and thus would be easier to "sell" to anyone who is reluctant about change. I even sent Comments on TLE earlier that leaned in favor of the Tulsa model.

After studying Robert Marzano's *The Art and Science of Teaching*, I now see the impact his framework could make on instruction, and THAT (improved instruction) is what will make a difference for our students in Mid-Del. We have caring teachers who prepare and teach well, but many do not employ a framework to design their instructional lessons and to organize their instructional strategies. That is the strength of Marzano's Framework! To further benefit and add to the professional development of educators using the protocol, Marzano's online observation tool contains video clips that relate directly to elements/ indicators in the observation protocol. So when I identify an area that needs to be strengthened in a teacher's toolkit of procedures and strategies, I can simply click to direct the teacher to a master teacher modeling that particular strategy.

In Marzano's work, teaching<learning<evaluation of teaching and learning - - all is blended together with common language. It blends perfectly with the style of instruction required to teach Common Core effectively. Finally professional development would be directly tied to research and to the evaluation, and everyone would have a clear path and a purpose leading to improvement as we hone our skills as educators.

In my 35 years as an educator, these are the most exciting times I've experienced! We have such an opportunity to truly impact the way teachers teach, and the way students learn! In Mid-Del, we are bringing Phil Warrick, from the Marzano Research group, to guide our principals in professional development using the framework *The Art and Science of Teaching*. I would invite any of the Commission members or State Department staff who would like to hear more and see the training unfold to join us in Mid-Del on November 30 during Dr. Warrick's presentation.

Please share my thoughts with the TLE Commission and any others at the State Department who might want to hear my thoughts.

Thank you!

Kathy Dunn

Executive Director of Teaching & Learning (405) 737-4461 x1225

Kdunn@mid-del.net

Mid-Del Schools



From: Kerri White < kerri.white@SDE.OK.GOV >

Reply-To: "Ashley.Hahn@sde.ok.gov" < Ashley.Hahn@sde.ok.gov>

Date: Wed, 9 Nov 2011 10:23:58 -0600 To: <REACH@LISTSERV.SDE.STATE.OK.US>

Subject: Fwd: TLE Commission Preliminary Recommendations

Alicia Currin-Moore@sde.state.ok.u

TLE 11-7-11 Recommendations.docx 14K



Fwd: Comments

Chris Caram <chris caram@sde.state.ok.us>

Mon, Nov 14, 2011 at 8:02 AM

To: kerri.white@sde.ok.gov, Kerri White <Kerri_White@sde.state.ok.us>

Chris A. Caram, Ph.D.
Deputy State Superintendent of Academic Affairs
Oklahoma State Department of Education
2500 N. Lincoln Blvd.
Oklahoma City, OK 73105
(405) 521-3332

---- Original Message -----

Chris,

I was able to spend about 10-15 minutes perusing this document. It is well put together. I especially like the key points. The document does a nice job of assimilating all initiatives, requirements etc. into one neatly, aligned document. Thanks for the opportunity to comment.

Andrea Rains



Fwd: RE: ESEA Flexibility - Public Comment

Kerri White <kerri.white@sde.ok.gov>

Mon, Nov 14, 2011 at 10:07 AM

To: Kerri White <kerri.white@sde.ok.gov>

From: Gloria Bayouth Gloria Bayouth@sde.state.ok.us

---- Original Message -----

Gloria,
Good Morning!
Attached please find comments regarding the draft waiver.
Thank you,
Tracy

Tracy Bayles
Executive Director of Federal Programs and Special Projects
Tulsa Public Schools
918.746.6577 Office

"Excellence and High Expectations with a Commitment to All"



OKLAHOMA'S ESEA FLEXIBILITY REQUEST- DRAFT

Comments 11-11-11

HIGHLIGHTS

- Intentional inclusion of subgroups
- Focus on College, Career and Citizen Readiness
- TLE Focus
- Reduction of minimum subgroup size from 30 to 25
- Inclusion of individual student growth measures in the new AMOs
- School Choice required set-aside of 5% from 10%
- SES required set-aside removed

CONCERNS

- Limited amount of time for review and public comment for DRAFT
- Lack of definition of "theoretical, geographically-unbound group of schools" and restriction of additional Title
 I funds

"LEAs that are unable to demonstrate capacity and ability to facilitate improvement will relinquish control of all aspects of a Priority School's operations that directly or indirectly relate to student achievement to the SEA to be included in a theoretical, geographically-unbound group of schools, known as the C₃ Schools (C3S). The State Board of Education and the State Superintendent of Public Instruction will assume control of the operations and management for schools in the C3S as they directly or indirectly relate to student achievement. Funding for these schools will come from the state and federal revenues that would have been allocated to the school through the LEA to ensure that funding follows the students being served. In addition, the State Board of Education may choose to reserve a percentage, not to exceed 20%, of the LEA's Title I, Part A allocation to allow the SEA to implement the Turnaround Principles in C3S Priority Schools in the LEA."

Concern: The waiver states that the LEA must reserve up to 20% of Title I, Part A allocation for Focus Schools (pg. 54). In the paragraph above, from page 46 of the waiver, the state may reserve an additional 20% of the same funds if the LEA has at least one C3S Priority School. Therefore, the LEA could have up to 40% of the district allocation restricted by a minimal number of schools.

Title I 1003(a) School Improvement funds not addressed

Question: Does this waiver apply to Title I 1003(a) fun

Concern: Lack of clarification

Conflicting Information Presented:

 Pg.46-"the LEA must commit to implementing the Turnaround Principles in the 2012-2013 school year, and for at least the following two school years, for each Priority School in the LEA. The SEA will support LEAs that are able to demonstrate this capacity as they implement the Turnaround Principles."

Assumption: LEA has three years to "turn around" a Priority School.

o Pg.46-"LEAs that are unable to demonstrate capacity and ability to facilitate improvement will relinquish control of all aspects of a Priority School's operations that directly or indirectly relate to student achievement to the SEA to be included in a theoretical, geographically-unbound group of schools, known as the C3 Schools (C3S).

Assumption: LEA will relinquish control after the third year of failing to "turn around" a Priority School.

- o Pg. 48-"If at any point the State Board of Education determines that a Priority School cannot make improvement or should not be allowed to continue serving students, the LEA may voluntarily surrender the school to the C3S for a period of three years, or the State Board of Education may choose to close the school and reassign students, without prior notice, to higher performing schools in:
 - the LEA,
 - another LEA that does not operate any Priority or Focus Schools, or
 - the C3S

Assumption: The LEA will **not** have the three years to implement Turnaround Principles as described on page 46.

The timeline (pg. 49) states that "No later than March 1, 2012...[the SEA will] contract with an EMO or appoint C3S leadership [where] reserved funds will be used to pay for the services of the EMO."

Question: What is the source of the "reserved funds"?

Concern: If "reserved funds" are defined as Title IA funds, LEAs have already reserved and expended funds as required by current ESEA guidelines.

Conflict/Concern: Based on the timeline, LEAs will not have the three years as outlined on pg. 46.

Attachment 3: Notice and Information Provided to the Public Regarding the Request

Attachment 3A: Invitation to the Community Engagement Forum

Attachment 3B: Community Engagement Forum Agenda Attachment 3C: Notice to the Public – Screenshot of Web posting

Oklahoma State Department of Education



Community Engagement Forum:

Oklahoma's ESEA Flexibility Request

Friday, October 28, 2011

9:00 a.m. – 11:00 a.m. (Registration begins at 8:30)

REAC³H Network Districts are invited to send a team of up to three people to engage in discussion about the development of the State's ESEA Flexibility Request, focusing on (1) college- and career-ready expectations for all students; (2) a differentiated recognition, accountability, and support system; and (3) supporting effective instruction and leadership.

One team member should be a teacher or teachers' representative. One or two members should be students; parents; or representatives from community-based organizations, civil rights organizations, organizations representing students with disabilities and English Learners, business organizations, Indian tribes, or similar community members.

On-Site Registration Only

For questions, please call (405) 521-4514.

Oklahoma State Department of Education



Community Engagement Forum:

Oklahoma's ESEA Flexibility Request

Friday, October 28, 2011

9:00 a.m. – 11:00 a.m. (Registration begins at 8:30)

You are invited to engage in discussion about the development of the State's ESEA Flexibility Request, focusing on (1) college- and career-ready expectations for all students; (2) a differentiated recognition, accountability, and support system; and (3) supporting effective instruction and leadership.

Who Should Attend: Teachers or teachers' representatives; students; parents; or representatives from community-based organizations, civil rights organizations, organizations representing students with disabilities and English Learners, business organizations, Indian tribes, or similar community members.

On-Site Registration Only

For questions, please call (405) 521-4514.

Oklahoma State Department of Education 2500 North Lincoln Boulevard Oklahoma City, Oklahoma 73105 – 4599

ESEA FLEXIBILITY COMMUNITY ENGAGEMENT FORUM

October 28, 2011 9:00 a.m. – 11:00 a.m. (Registration begins at 8:30 a.m.)

Purpose

To ensure that teachers, parents, students, and community members are given ample opportunity to provide collaborative input regarding Oklahoma's ESEA Flexibility Request.

Goals of ESEA Flexibility Community Engagement Forum

- Goal One: To provide an overview and receive input on Oklahoma's vision for a new Differentiated Accountability, Recognition, and Support System.
- Goal Two: To discuss the community-school relationships that result in student readiness for college, careers, and citizenship.
- Goal Three: To discuss the needs and resources of communities related to school accountability and support.

Agenda

Purpose and Overview of ESEA Flexibility	9:00-9:25
Discussion Topic #1: College, Career, and Citizen-Readiness	9:25-9:40
Discussion Topic #2: Areas of School Accountability	9:40-9:55
Discussion Topic #3: Recognitions for Excellent Schools	9:55-10:10
Discussion Topic #4: Supports and Interventions for Unsuccessful Schools	10:10-10:25
Other Topics of Discussion as Suggested by Forum Participants	10:25-10:50
Questions and Answers	10:50-11:00

ATTACHMENT 3C: SCREENSHOT OF WEB POSTING

http://www.sde.state.ok.us

Curriculum

Higher) Network Facts

(January 10)

Graduation

Opportunities

Recognitions

Resources

Management

FREE Professional Development

Testing - Accountability & Assessment

Teacher Certification

Students



147

aw Book for Oklahoma Schools (download or search)

Teacher and Leader Effectiveness Commission

Current Legislation (House and Senate Bills) | Red Banner Letters

October 10: State Supt. Janet Barresi to Speak

at National Education Reform Summit (pdf)

ATTACHMENT 3C: SCREENSHOT OF WEB POSTING

http://www.sde.state.ok.us/Programs/ESEA/Default.html

